Solid Waste Management Plan Briefing for Town of Chapel Hill

Briefing and Request for Comments

May 19, 2008 Orange County Solid Waste Management Department 968-2788. bpollock@co.orange.nc.us

Summary: Three Year Solid Waste Plan Update Process

- Ten Year Solid Waste Plan updated every three years.
- Update due June 30, 2006 not submitted --
 - Differing opinions about what belonged in the plan.
 - Need to conduct more detailed planning process.
- **#** The Towns, County and UNC strive for integrated plan.
- County functions as lead agency in annual reporting, recycling and disposal.
- **#** We want to submit this interim plan with all governments.
- **#** Final plan will follow next fiscal year.
- **□** Public meeting held May 1. No comments offered.

Why we're here

- **Submit plan to become compliant with the State statute**
- Solid Waste Plan Work Group working on a new plan, but we need to submit an interim, while they complete their work,
- Interim plan, requested by the Solid Waste Advisory Board acts as a descriptive placeholder,
- Submittal makes us eligible for solid waste grant funds.
 Projected at \$2.5 million for FY 2008-09 (from \$2/ton tax).
- This plan describes current programs and process underway
- No any policy or financial changes included.
- We request all four local governments approve the plan.

Overview of presentation

^{^{[†]} Current plan is descriptive}

- Highlights and accomplishments of past four years,
- Key elements of the current plan focus of tonight's commentary and questions,
- Submittal, following Towns' review and BOCC approval in 2008.
- Larger context: integrated long-term plan (expected June 2009).
- Focus on achieving our 61% waste reduction goal with sound, cost-effective disposal of the residual.

Highlights of the past four years

2003-2004

- **Permanent electronics recycling program** with processing warehouse
- Enforcement of regulated recyclable materials ordinance (RRMO) prohibiting metal, wood and cardboard from landfill.
- Passed 3-R Fee --predictable, stable, longterm recycling funding.

2004-2005 Highlights

- Carrboro automated residential waste collection (90% of the Town).
- **# Electronics recycling collection** at solid waste convenience centers.
- Solid Waste Plan Work Group lead long term planning process.
- **♯** 3-R Fee collection began.

2005-2006 Highlights

- **Hazardous Waste Collection expanded** to 6 days a week.
- **New construction waste landfill opened** at Eubanks site, 20-year estimated life
- 1,600 homes added to curbside recycling from rural + urban programs.

2006-07 Highlights

- 48% waste reduction rate, highest ever --(0.711 tons/capita v. 1.36 tons in 1991-92),
- 1,100 homes added to curbside recycling.
- Historic Roger's Road Community Enhancement Plan Development and Monitoring Task Force created
- Mixed Paper added to curbside and apt. recycling
- **Two-stream recycling** (paper/cans and bottles)

Waste Landfilled 2003-04 through 2006-07

Tons (rounded to nearest '00)							
Year	MSW	MSW	Total MSW				
	in County	Out-of-County	landfilled				
2003-04	57,100	4,600	61,700				
2004-05	56,000	6,500	61,500				
2005-06	57,600	4.200	61,800				
2006-07	57,300	5,600	62,900				

Material Recycled BY Orange County

	<u>Curb</u>	Drop-Off	<u>Apt.</u>	All Other	Total	
2003-04	4,500	5,100	1,000	2,600	13,200	
2004-05	4,500	4,600	1,000	3,200	14,300	
2005-06	5,000	5,100	1,000	3,600	14,700	
2006-07	5,600	5,200	1,100	3,600	15,500	
NOTE: "All other" includes commercial programs, government						

offices and hazardous wastes (TRIP).

Orange County Waste Reduction Rate per Capita 2003-2007

North Carolina "Waste Reduction Rate" for Orange County at:
2003-04 46%
2004-05 46%
2005-06 43%
2006-07 48% Our goal: 61%

Planning Context: Integrated plan addresses solid waste collection, disposal, reduction and recycling.

- <u>Collection</u>: individual town governments and private sector. County involvement mainly convenience centers.
- <u>Disposal:</u> County function since 2000. Landfill to close 2011 and convert to transfer station.
- <u>Recycling:</u> County function since 2000. UNC has separate successful program.
- Reduction: education, enforcement & incentives. Led by County.

Solid Waste Plan Activities

- 2005 -- Solid Waste Plan Work Group to lead the plan update and move towards 61% waste reduction goal.
- Group composition: One elected official from each government, Solid Waste & Sanitation staff, Solid Waste Advisory Board.
- Meeting over past three years on various issues including:

Issues addressed or reviewed for this plan

- Materials Recovery Facility: To build or not to build? 2008 recommendation not to build now,
- Pay-As-You-Throw: Not recommended by Solid Waste Plan Work Group for inclusion in current plan.
- Franchising commercial waste collection: Not cost-effective in urban areas right now v. current systems. Reduces garbage truck pollution and increases environmental oversight. Flow control potential makes franchising effective management tool.

Issues for current plan (cont'd)

- Evaluation of Convenience Centers and Drop Off sites: Collect 1/3 of public recyclables.
 - Future design?
 - More material types collected?
 - How to finance (fees or general fund or combo or other?)
 - How many sites?
- Should rural curb recycling expand?
- Commercial Recycling: "Low hanging fruit" needed to reach goal.
 - Survey shows desire for more public collection.
 - Staff with technical advisors working on detailed options with costs.
 - Financing not determined yet.
 - Summer '08.

Issues for current plan (cont'd)

Rural residential franchised waste collection:

- Appears cost-effective
- Reduces garbage truck pollution
- Should it be mandatory?
- Would it work if pay-as-you-throw fees charged at convenience centers making curbside waste collection cost equalized
- Recommendation Fall '08.

2008-09 proposed expansions related to plan

- No 3-R Fee increase needed this year to do the following:
- **#** Include corrugated cardboard in curbside
- Add new rigid plastic items and/or injection molded plastics at drop-off sites and convenience centers,
- **#** Ban CRTs and Televisions from landfill,
- Design convenience center for newly acquired Highway 57 site,
- Existing recycling system to include more commingling and less processing. Shift labor from processing to collections,
- Develop landfill gas-to-energy project with UNC. (now under negotiation with UNC)

For long-term plan for 2009. Not in current interim plan

Financing :

- Options to pay for expansions of services (if desired),
- How to integrate fees, taxes, revenue from materials sales, etc

Regulatory Approaches:

 More recycling mandates such as the existing Regulated Recyclable Materials Ordinance

Grganic materials management:

- Continue to contract and send out of County to process? OR
- Develop alternatives for in-County collection and processing of food waste, etc.
- Focus mostly on large commercial?
- Consider adding residential?
- Need to meet reduction goal and reduce methane gas emissions.

More Issues for consideration in long-term plan

- **#** Adding more materials to recycling;
- Changing collection containers to carts and singlestream recycling (how to pay for carts?);
- **#** Residential Pay-As-You-Throw.
- **#** Transfer Station siting and development
 - (Part of separate process now being led directly by BOCC, but site could include other solid waste activities.)

Comments on plan?



Summary of Tonight

- Orange County and the Towns continued commitment to waste reduction and providing high-quality solid waste services;
- Transfer Station siting is a separate planning effort, but new site could include other solid waste activities;
- **#** Request for feedback on current planning effort;
- Ideas for the long-term integrated plan now in process of being developed and
- Request the Town endorse the plan for submittal to the State.

Next Steps for Interim Plan Submittal

- **I**ncorporate comments from tonight's meeting.
- Conduct presentations at Carrboro May 20 and Hillsborough May 27.
- Incorporate comments from the three Towns.
- Submittal of approved plan to NC Solid Waste Section for review and approval.