

of NORTH CAROLINA at CHAPEL HILL

ATTACHMENT 2

VICE CHANCELLOR FOR FINANCE AND ADMINISTRATION

300 SOUTH BUILDING CAMPUS BOX 1000 CHAPEL HILL, NC 27599-1000

T 919.962.3795
F 919.962.0647
www.unc.edu/financeadmin

March 16, 2005

Mr. Cal Horton, Town Manager Town of Chapel Hill 306 North Columbia Street Chapel Hill, NC 27516

Dear Mr. Horton,

On behalf of The University of North Carolina at Chapel Hill (University) and the UNC Health Care System, I am writing to protest the proposed re-zonings of the Horace Williams Properties known as Carolina North. Previously on October 15, 2004, the Chancellor wrote to Mayor Foy to express his strong objection to this action (attached). We are now submitting the required formal petitions. I also wish to share some of our reasons for these protests.

Article 4.4 of the Land Use Management Ordinance governs amendments, including rezoning, and provides that, "In order to establish and maintain sound, stable, and desirable development within the planning jurisdiction of the Town it is intended that this chapter shall not be amended except:

- "a) to correct a manifest error in the chapter; or
- b) because of changed or changing conditions in a particular area or in the jurisdiction generally; or
- c) to achieve the purposes of the Comprehensive Plan."

Article 4.4 also states:

"It is further intended that, if amended, this chapter be amended only as reasonably necessary to the promotion of the public health, safety, or general welfare, and in conformance with the Comprehensive Plan."

As far as we are aware, there are no manifest errors that require correcting with respect to the Horace Williams properties located on Highway 86 (Airport Road). Nor have the conditions changed in this area so as to warrant the re-zonings. The property is generally bordered by medium and high density residential zoning to the north and east, office and low density residential uses to the south and Carrboro's low density or village center residential zoning to the West. Development in the vicinity of the Horace Williams properties has consistently followed these established zoning patterns.



As noted above, a third purpose of a zoning amendment may be to bring a property into conformance with the Comprehensive Plan while promoting the public health, safety, or general welfare. There is significant evidence in the Comprehensive Plan that a higher intensity University use has been anticipated and planned for this property by both the Town and the University. A rezoning to a density that does not achieve that vision is not in conformance with the Comprehensive Plan nor is it necessary to the promotion of the public health, safety, or general welfare. The following quotes from the Comprehensive Plan provide ample support for denying the re-zonings:

- 1. Cooperatively plan with the University of North Carolina at Chapel Hill (from Major Themes): The fulfillment of the missions of UNC and the UNC Health Care System will be accompanied by growth of those institutions. Good communication and cooperative planning are critical to assuring that this growth can be absorbed by and integrated into the surrounding community (page 5)
- 2. Goal: Provide an environment where the Town of Chapel Hill, UNC, and the UNC Health Care System can collaborate to maximize mutual benefits (page 26)
- 3. Objective: Enhance on-going joint planning processes between the Town, UNC, and UNC Health Care to address issues of mutual concern (page 26)
- 4. The Town should continue to be involved in planning for the Horace Williams property, with a focus on exploring ways in which future development can help achieve Comprehensive Plan goals and objectives in areas such as transit, mixed-use development, employment, and University housing (page 29)
- 5. As part of the strategy to encourage appropriate non-residential development recommended by Strategy 6A-1, the Town and UNC should explore opportunities to establish University related private businesses in Chapel Hill. [...] The Horace Williams tract is a logical candidate for this type of development (page 48)
- 6. Future use of the Horace Williams and Mason Farm properties should be consistent with the 1998 Outlying Parcels Land Use Plans Report developed jointly by UNC and the Town (page 64)
- 7. Development opportunity areas include the following: [...] Selected sites along Airport Road that are either undeveloped or developed below their zoning capacity, including the Horace Williams tract (page 66)

The University of North Carolina at Chapel Hill has undertaken two important initial planning efforts for the approximately 1,000 acre Horace Williams properties. The initial effort was completed in 1998 with the JJR Report which established key elements of the planning and transportation systems for the development of the property. Most recently, the University worked with Ayers/Saint/Gross to develop a comprehensive plan for Carolina North. These plans were both community-wide efforts and the 1998 plan is referenced in the Town's Comprehensive Plan as a guide to growth at the Horace Williams Properties.

To summarize, the University continues to agree with and support the goals and objectives of the Comprehensive Plan with respect to the Horace Williams Properties, as specified above. The spirit of cooperation and communication embodied in that document needs to be brought to these proceedings if we are to move forward in a direction that benefits us



both. We believe we have an opportunity to work together on this issue to develop a beneficial situation for the Town and the University.

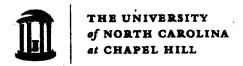
Sincerely,

Nancy D. Sattenfield

Vice Chancellor for Finance and Administration

cc: Chancellor James Moeser

William Roper, UNC Health Care





JAMES MOESER Chanceller

103 SOUTH BUILDING CAMPUS BOX 9100 CHAPEL HILL, NC 27599-9100 T 919.962.1365 F 919.962.1647 www.unc.edu

October 15, 2004

The Honorable Kevin Foy Mayor, Town of Chapel Hill Town Hall 306 N. Columbia St. Chapel Hill, NC 27516

Dear Mayor Foy:

I write to register, in the strongest possible terms, our objection to the action taken by the Town Council on Monday, October 11, initiating the rezoning of the University's Carolina North property to OI-2. No such action item was included in the Council's agenda for the meeting, so we were surprised to see the Council act in this way. For the record, the University has not submitted a request for rezoning of the Carolina North property, and when it does, we expect to consult with the Town to identify appropriate ways to proceed with any rezoning consideration. I would also note that we have no intention of making any application under the current OI-3 zoning.

When the main campus was rezoned in 2001, the town-gown process we used resulted in the creation of a new zoning district, OI-4, which required the University to submit a new instrument, the Development Plan, for consideration by the Town Council. Since approval by the Council in October 2001, the Development Plan has guided the renovation and building program under way on the campus.

The town and the University worked cooperatively to develop the OI-4 zoning, and I would hope that the same kind of cooperation would exist as we approach the development of Carolina North. We respectfully request that the Council not proceed with rezoning at this time. Instead, let us use this time to work together to further our mutual goal of building a better community and University.

Sincerely,

cc.

Richard "Stick" Williams and members of the Board of Trustees

Members of the Chapel Hill Town Council

Cal Horton

- Description of property proposed to be rezoned.
 - Names and signatures of property owners.
- II. Date and time of receipt by Town Clerk (Clerk's Certification).
- Information on requirements for validity of protest petitions under State law and the Chapel Hill Development Ordinance.

DESCRIPTION OF PROPERTY PROPOSED TO BE REZONED:

Note: Tax map, block and lot information is required.

To get tax map, block, and lot information, please write to, call or visit the Planning Department (306 N. Columbia Street, Chapel Hill, NC 27516; (919) 968-2728 or 682-8636 from Durham exchanges; top floor of the Municipal Building next to the Fire Station at Airport Road and N. Columbia Street).

Lot(s)	1A	18	
Block	29	29	
Tax Map	7	7	
County	Orange	Orange	

(Please attach additional sheets if necessary.)

* ADDITIONAL <u>OPTIONAL</u> INFORMATION ON LAND PROPOSED TO BE REZONED:

The University of North Carolina at Chapel Hill and The University of North Carolina at Chapel Hill acting administratively for the State of North Carolina Owner(s) of land proposed to be rezoned:

Proposed Zone: OI-2

Street Address(es): Various west side Airport Road, north of Estes Drive Extension (Horace Williams Tract) Chapel Hill, NC

01-3

Current Zoning:

General description of location (nearby streets, landmarks, buildings): same as above

Established date of public hearing on proposed rezoning: March 21, 2005

NAMES AND SIGNATURES OF PROPERTY OWNERS WHO PROTEST REZONING: II. * Please see attached general information regarding signatures of co-owners, signatures for corporations, etc.

We protest the proposed change of zoning on the property described in I. hereof.

Lot(s)	14	113			
Owned Block	29	29	•		
Property Owned Tax Map Bloc	7	7			
County	Orange	Orange		-	
Date Signed	MAR 1 6 2005	MAR 1 6 2005			
Signature	Rame Sattenfull	Hand Antendale	0		
Name	Nancy D. Suttenfield, Vice Chancellor for Finance and Administration				

Lotts	
Owned Block	
Property Tax Map	
County	
Date Signed	
Signature	
Name	

			•
			ION:
			ROTEST PETIT
			RECEIPT OF P
			IFICATION OF
			III. TOWN CLERK'S CERTIFICATION OF RECEIPT OF PROTEST PETITION
			II. TOWN C
1	4	- 1	-

I hereby certify that I received this protest petition on

3-16-05

3:45 p.m. (Time of Day)

Ħ

(Date of Receipt)

Description of property proposed to be rezoned.

Names and signatures of property owners.

III. Date and time of receipt by Town Clerk (Clerk's Certification).

Information on requirements for validity of protest petitions under State law and the Chapel Hill Development Ordinance.

. DESCRIPTION OF PROPERTY PROPOSED TO BE REZONED:

Note: Tax map, block and lot information is required.

27516; (919) 968-2728 or 682-8636 from Durham exchanges; top floor of the Municipal Building next to the Fire Station at Airport Road To get tax map, block, and lot information, please write to, call or visit the Planning Department (306 N. Columbia Street, Chapel Hill, NC and N. Columbia Street).

Lot(s)	18	49C	43C		
Block	29	24	24	~	
Tax Map	7	7	7		
County	Orange	Orange	Orange		

(Please attach additional sheets if necessary.)

* ADDITIONAL OPTIONAL INFORMATION ON LAND PROPOSED TO BE REZONED:

Owner(s) of land proposed to be rezoned:

The University of North Carolina at Chapel Hill and The University of North Carolina at Chapel Hill acting administratively for the State of North Carolina 01-2

Proposed Zone:

PROTEST PETITION CONCERNING PROPOSED REZONING OF LAND

Current Zoning: R-2

Street Address(es): Various

West side Airport Road, North of Estes Drive Extension (Horace Williams tract)

Chapel Hill, NC

General description of location (nearby streets, landmarks, buildings): same as above

Established date of public hearing on proposed rezoning: March 21, 2005

NAMES AND SIGNATURES OF PROPERTY OWNERS WHO PROTEST REZONING: 11.

* Please see attached general information regarding signatures of co-owners, signatures for corporations, etc.

We protest the proposed change of zoning on the property described in I. hereof.

	Lot(s)	118	49C	43C	
Owned	Block	29	24	24	
Property	Tax Map	7	7	7	
	County	Orange	Orange	Orange	
	Date Signed	t., D. O. WAR 16 2005	TOLL CANAR 16 2005	tullie 1 WAR 16 2005	2
•	Signature	0.0	Musella	Mun Det	0
	Name	Nancy D. Suttenfield, Vice Chancellor for Finance and Administration			



				Property	Owned	
<u>Name</u> <u>Signature</u>	Signature	Date Signed	County	Tax Map	Block	Lot(s)
						•
					·	

		<i>(31)</i>	
	3:48 p.m.	W. C.	PELT TO
	-65 at	Town Clerk	
TROTEST PETITION CONCERNING	III. Town CLERK'S CERTIFICATION OF RECEIPT OF PROTEST PETITION: 3-/6		