<u>8-20-79</u> 201 9-4-79

Council member Cohen stated that a revenue deficit of \$18,000 in the Town's budget did not create concern over confidence in the budget. He opined that a change in procedure was appropriate to relieve the possibility of similar situations in the future.

Council member Boulton arrived and asked what had transpired up to this point. Mayor Pro Tempore Epting summarized the proceedings. He then asked if the revenue shortfall situation was a result of expenditures beyond those expected. Ms. Parker responded that the budget had simply been cut too close with the increased expenditures occurring across the board. Council member Kawalec asked that the difference between the Fund Balance and the Contingency Fund be explained. She also asked how the two would be used in the future. Mr. Shipman answered that he would prefer the Fund Balance be used just for such purposes and not appropriated until the new fiscal year. He stated that the Town may wish to hold a substantial Fund Balance to offset such items as new capital facility operating expenses. He noted that the contingency account existed to defray unforeseen expenses, such as the increased cost of diesel fuel, which occur during the fiscal year. He stated that present reduction of the Contingency Fund would be unwise because the fiscal year had just begun. He stated that the Contingency Fund would probably be required during the third and fourth quarters of the fiscal year.

Council member Smith asked whether, if the new procedure were adopted, the Fund Balance would be included in next year's budget. Mr. Shipman responded that an unappropriated Fund Balance would be a sum of money which the Town had on hand, in a bank account earning interest, and not included in the adopted budget for the year. Council member Smith noted that in past years the Fund Balance had been appropriated in the budget to help stabilize the tax rate. He then asked what effect the proposed new procedure would have on the tax rate. Mr. Shipman answered that the Local Government Commission had indicated 5% of the total general fund budget as an appropriate figure. Council member Cohen stated that would mean 300,000 and therefore a one-time 10¢ tax increase. He opined that it would be easier to make \$18,000 adjustments than to borrow money from the taxpayers. Ms. Parker responded that the creation of such a fund would have a continued revenue producing effect. Mr. Shipman stated that it was not uncommon to find cities with substantial fund balances. Council member Cohen stated that whatever money the Town received was money a taxpayer was not earning interest on. He noted that he was not opposed to the Town's having a cushion, however.

Mayor Pro Tempore Epting asked for further questions and/or comments. There being none, he called for a vote on the motion. THE MOTION WAS CARRIED UNANIMOUSLY.

There being no further business to come before the Council, Mayor Pro Tempore Epting `

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Town Clerk David B. Roberts

MINUTES OF A PUBLIC HEARING AND SPECIAL MEETING OF THE MAYOR AND CHAPEL HILL TOWN COUNCIL MUNICIPAL BUILDING TUESDAY, SEPTEMBER 4, 1979 7:30 P.M.

Mayor Wallace called the meeting to order. Present were:

Marilyn Boulton Gerald Cohen Robert Epting Jonathan Howes Beverly Kawalec R. D. Smith Bill Thorpe Edward Vickery

Also present were Town Manager E. Shipman and Town Attorney E. Denny. Mayor Wallace announced that the special meeting had been called to review and issue certain bonds.

The Town Clerk reported to the Town Council that the bond orders entitled, "BOND ORDER AUTHORIZING THE ISSUANCE OF \$2,600,000 PARKING FACILITIES BONDS OF THE TOWN OF CHAPEL HILL," "BOND ORDER AUTHORIZING THE ISSUANCE OF \$450,000 FIRE FIGHTING FACILITIES BONDS OF THE TOWN OF CHAPEL HILL" and "BOND ORDER AUTHORIZING THE IS-SUANCE OF \$300,000 LAND ACQUISITION BONDS OF THE TOWN OF CHAPEL HILL," which had been introduced on July 23, 1979, had been published in a qualified newspaper on August 23, 1979, with notice that the Council would hold public hearings thereon on September 4, 1979. The Clerk also reported that the Town's Finance Officer had filed in his office a statement of debt complying with the provisions of The Local Government Bond Act and such statement as filed showed the net indebtedness of the Town to be 4.85% of the appraised valuation of property in said Town subject to taxation.

Council member Smith moved that the Council proceed to hold a public hearing on the parking facilities bond order. The motion was seconded by Council member Epting and was unanimously adopted.

At 7:50 o'clock, P.M., the Mayor announced that the Council would hear anyone who wished to be heard on the questions of the validity of the parking facilities bond order and the advisability of issuing the bonds. At the direction of the Mayor, the Clerk read the parking facilities bond order and the published notice of hearing.

After the Council had heard all persons who requested to be heard, Council member Smith moved that the public hearing be closed. The motion was seconded by Council member Cohen and was unanimously adopted.

Council member Howes moved that the Council adopt without change or amendment and direct the Clerk to publish as prescribed by the Local Government Bond Act the bond order entitled, "BOND ORDER AUTHORIZING THE ISSUANCE OF \$2,6000,000 PARKING FACILITIES BONDS OF THE TOWN OF CHAPEL HILL," introduced at the meeting of the Town Council held on July 23, 1979. The motion was seconded by Council member Smith and was adopted by the following vote:

AYES: Boulton, Cohen, Epting, Howes, Kawalec, Smith, Thorpe, Vickery and Wallace

NAYS: None

Council member Smith moved that the Council proceed to hold a public hearing on the fire fighting facilities bond order. The motion was seconded by Council member Boulton and was unanimously adopted.

At 7:55 o'clock, P.M., the Mayor announced that the Council would hear anyone who wished to be heard on the questions of the validity of the fire fighting facilities bond order and the advisability of issuing the bonds. At the direction of the Mayor, the Clerk read the fire fighting facilities bond order and the published notice of hearing.

After the Council had heard all persons who requested to be heard, Council member Smith moved that the public hearing be closed. The motion was seconded by Council member Cohen and was unanimously adopted.

Council member Thorpe moved that the Council amend Section 1 of the fire fighting facilities bond order to read as follows:

"Section 1. The Council of the Town of Chapel Hill has ascertained and hereby determines that it is necessary to provide facilities and public vehicles within or without the Town for fire fighting and prevention, including the construction of buildings, the acquisition of public vehicles and equipment and the extension of sewer lines as required in connection with said facilities, and to pay capital costs of such improvements."

The motion was seconded by Council member Howes and was unanimously adopted.

Council member Kawalec moved that the Council adopt and direct the Clerk to publish as prescribed by the Local Government Bond Act the bond order entitled, "BOND ORDER AUTHORIZING THE ISSUANCE OF \$450,000 FIRE FIGHTING FACILITIES BONDS OF THE TOWN OF CHAPEL HILL," introduced at the meeting of the Council held on July 23, 1979, and amended on September 4, 1979. The motion was seconded by Council member Smith and was adopted by the following vote:

AYES: Boulton, Cohen, Epting, Howes, Kawalec, Smith, Thorpe, Vickery and Wallace

NAYS: None

Council member Smith moved that the Council proceed to hold a public hearing on the land acquisition bond order. The motion was seconded by Council member Vickery and was unanimously adopted.

At 8:05 o'clock, P.M., the Mayor announced that the Council would hear anyone who wished to be heard on the questions of the validity of the land acquisition bond order and the advisability of issuing the bonds. At the direction of the Mayor, the Clerk read the land acquisition bond order and the published notice of hearing.

Mr. Miles Fletcher stated the neighborhood of Ridgefield accepted the wording of the bond order. They regarded as significant the wording of the July resolution tying the bond referendum to specific tracts of land.

Mr. Ray Burby, Vice Chairman of the Parks and Recreation Commission, expressed the opposition of the Commission to placing the purchase of this land as a high priority. They believed land for active recreation should take a higher priority. There was an identified need for a park in the southern part of Chapel Hill by 1990.

Mr. Bill Hearn read a resolution passed by the Board of Directors of the Chamber of Commerce opposing the purchase of the land in the Ridgefield area because it had already been approved for development.

Ms. Dell Little agreed with Mr. Burby. She suggested the Council should have purchased the Kennedy land as well to prevent development.

Mr. Pearson Stewart supported the referendum. He reviewed past actions by the Council to implement the greenways program.

Ms. Alice Welsh discussed the benefits of a greenways system, including the particular benefits of acquiring these tracts of land. She believed the public should be allowed to vote on this issue.

Mr. Scott Herman-Giddens stated that in view of the total town needs for recreation, there should be higher priorities than the purchase of this land. He was concerned with the way this bond issue was begun. He did not want the location of parks to depend on a neighborhood's ability to pay. Mr. Herman-Giddens stated that if the Council believed this purchase was a high priority it should vote for the bond referendum; but if it did not believe this the highest priority, the referendum should be disapproved.

Mr. Reeve stated that passive space was as important as active open space. He believed the opportunity to purchase the land should be taken advantage of now. He stated the bond referendum was not proposed because of the Bryan development.

Mr. Bryan read a portion of the greenways section of the land use plan.

Ms. Dorothy Hankins said that although the Council supported a greenbelt system, no money had been appropriated for land acquisition. The Council had made a commitment to the residents to allow the referendum and should not withdraw.

Mr. William Geer pointed out there was a park at Ephesus which would serve this area. It could be developed further. Taxpayers were being asked to purchase a small area to serve residents who already had facilities. He asked if the Bryan property could be separated from the land along the creek. He believed the Council could set a precedent by purchasing this land.

Mr. Watts Hill Jr. argued that residents should be allowed to decide whether money should be spent for green space; however, the Council should decide for which property.

Mr. Whitfield agreed that the referendum should be put to the voters with the Council deciding where the money was to be spent. He added that the town should, in his opinion, acquire all low-lying land in town.

Mr. Frank Lowden stated that although much of the land was developable, the town should purchase the low-lying land which should not be developed.

Ms. Cynthia Dessen stated that her property was flooded when it rained, and any home built on property behind her would also flood. The Council had an opportunity to prevent this, and should do so. After the Council had heard all persons who requested to be heard, Council member Smith moved that the public hearing be closed. The motion was seconded by Council member Epting and was unanimously adopted.

Council member Epting stated that although the land should not be developed, there were other ways to achieve this than by purchasing the land. Therefore, he would vote against the bond order.

Council member Kawalec said the Council was committed to developing a greenways system along the streambeds. The issue arose as a result of the Lyman-Bryan proposal, and the task force should, in her opinion, have been limited to purchase of that property. Council member Kawalec did not believe it necessary to purchase the Rominger and Law School properties to prevent dense property. Thirty acres of this property was in the flood plain and could not be built on. She proposed rezoning the land to residential-floodplain, with the density to be decided by zoning rewrite committee. Council member Kawalec then stated she would vote for the referendum as the Council had made a commitment to the Ridgefield residents, but she did not think this a wise use of tax money.

Council member Vickery pointed out the town had accepted gifts of land or money in the past. He did not believe this to be a bad precedent. If communities wished to purchase land near their area for parks, he would welcome the gift.

Council member Boulton was not in favor of using the money for this project. She did not want the Council to put forth a bond referendum which they did not support.

Although Council member Thorpe had concerns with the specificity of the bond order, he would allow the residents to vote on it.

Council member Howes agreed that it should be decided by the voters. He believed there was adequate prior planning. He questioned the commitment made by the Council to tie the bond order to specific tracts of land. Council member Cohen responded that he would consider himself bound by the resolution specifying certain tracts of land for the bond order. He suggested rescinding this resolution and supporting a bond order for general land acquisition. He added that he could not support a limited bond referendum. Council member Cohen moved, seconded by Council member Howes to reconsider the Resolution Regarding Ridgefield Area Land Acquisition Bonds adopted on July 9, 1979. Council member Vickery argued this would be an additional agenda item and therefore out of order. Mr. Denny explained that if the motion was an integral part of an agenda item, it could be considered. Council member Vickery stated the notice for the public hearing had not indicated the resolution might be reconsidered. Mayor Wallace ruled that the motion was in order.

Council member Epting said the issue was confusing. The citizens had not been told how much money they had to contribute for the purchase of the property. He questioned whether the Council had proceeded in an appropriate manner for this referendum.

Mayor Wallace wanted the Council to submit the bond question to the voters without a direct commitment for specific tracts of land.

Council member Vickery said the July 9 resolution did not specify that all of the land was to be bought. If the Council rescinded the resolution, there would just be a bond referendum for land acquisition. He pointed out the general land acquisition bond referendum in 1976 had passed by a small majority. Voters had objected to the generality of the referendum.

Council member Howes stated the Council ordered its priorities when it passed the CIP budget. To adopt this bond order would be to change that. Council member Vickery answered that the Council frequently reconsider the CIP budget.

Council member Vickery appealed the Mayor's ruling. The chair was sustained by a tie vote with Council members Boulton, Cohen, Howes and Kawalec supporting and Council members Epting, Smith, Thorpe and Vickery opposing.

Council member Smith wanted the land acquisition bond referendum reconsidered if the Council separated it from specific tracts of land. He wanted enough money to complete the greenway system. The motion to reconsider was carried by a vote of five to four with Council members Boulton, Cohen, Epting, Howes and Mayor Wallace supporting and Council members Kawalec, Smith, Thorpe and Vickery opposing. Council member Cohen moved, seconded by Council member Epting, that the resolution specifying certain tracts of land for the bond order not be adopted. The motion was carried by a vote of five to four with Council members Boulton, Cohen, Epting, Howes and Mayor Wallace supporting and Council members Kawalec, Smith, Thorpe and Vickery opposing.

Council member Howes moved that the Council adopt without change or amendment and direct the Clerk to publish as prescribed by the Local Government Bond Act the bond order entitled, "BOND ORDER AUTHORIZING THE ISSUANCE OF \$300,000 LAND ACQUISITION BONDS OF THE TOWN OF CHAPEL HILL," introduced at the meeting of the Council held on July 23, 1979. The motion was seconded by Council member Cohen and was defeated by the following vote.

AYES: Boulton, Cohen, Howes and Wallace

NAYS: Epting, Kawalec, Smith, Thorpe and Vickery

Council member Boulton moved the adoption of the following resolution which was read at length to the Council:

A RESOLUTION CALLING SPECIAL BOND ELECTION

WHEREAS, the Council has adopted the bond orders hereinafter described authorizing the issuance of \$2,600,000 Parking Facilities Bonds, \$450,000 Fire Fighting Facilities Bonds and such bond orders and the indebtedness to be incurred by the issuance of such bonds and the tax to be levied for the payment of such bonds should be submitted to the voters of the Town of Chapel Hill for their approval or disapproval in order to comply with the Constitution and laws of North Carolina; NOW THEREFORE,

BE IT RESOLVED by the Council of the Town of Chapel Hill, as follows:

- 1. The questions whether the qualified voters of the Town of Chapel Hill shall approve or disapprove (a) the indebtedness to be incurred by the issuance of the bonds of the Town authorized by said bond orders, which indebtedness shall be secured by a pledge of the Town's faith and credit, (b) the levy of a tax for the payment thereof, and (c) said bond orders shall be submitted to the qualified voters of said Town at an election to be held in said Town on November 6, 1979.
- 2. The Town Clerk is hereby authorized and directed to publish a notice of said election which shall be in substantially the following form:

TOWN OF CHAPEL HILL, NORTH CAROLINA

NOTICE OF SPECIAL BOND ELECTION

NOTICE IS HEREBY GIVEN that a special bond election will be held in the Town of Chapel Hill, North Carolina, on November 6, 1979, for the purpose of submitting to the qualified voters of said Town the questions whether they shall approve or disapprove (1) the indebtedness to be incurred by the issuance of bonds of said town of the maximum principal amount of \$2,600,000, which indebtedness shall be secured by a pledge of the Town's faith and credit, and (2) the levy of a tax for the payment of such bonds, and (3) the bond order entitled, "BOND ORDER AUTHORIZING THE ISSUANCE OF \$2,600,000 PARKING FACILITIES BONDS OF THE TOWN OF CHAPEL HILL," adopted by the Council of said Town on September 4, 1979, to authorize the issuance of said bonds and the levy of such tax, whether they shall approve or disapprove (1) the indebtedness to be incurred by the issuance of bonds of said Town of the maximum principal amount of \$450,000, which indebtedness shall be secured by a pledge of the Town's faith and credit, and (2) the levy of a tax for the payment of such bonds, and (3) the bond order entitled "BOND ORDER AUTHORIZING THE ISSUANCE OF \$450,000 FIRE FIGHTING FACILITIES BONDS OF THE TOWN OF CHAPEL HILL," adopted by the Council of said Town on September 4, 1979, to authorize the issuance of said bonds and the levy of such tax.

The Parking Facilities Bonds are authorized to pay capital costs of providing parking facilities, including the construction and equipping of buildings and garages and the acquisition of necessary land or rights-in-land. The Fire Fighting Facilities Bonds are authorized to pay capital costs of providing facilities and public vehicles within or without the Town for fire fighting and prevention, including the construction of buildings, the acquisition of public vehicles and equipment and the extension of sewer lines as required in connection with said facilities. The ballots to be used at said election shall contain the words, "SHALL the order authorizing \$2,600,000 of bonds secured by a pledge of the faith and credit of the Town of Chapel Hill to pay capital costs of providing parking facilities, including the construction and equipping of buildings and garages and the acquisition of necessary land or rights-in-land, and a tax to be levied for the payment thereof, be approved?", and the words, "SHALL the order authorizing \$450,000 of bonds secured by a pledge of the faith and credit of the Town of Chapel Hill to pay capital costs of providing facilities and public vehicles within or without the Town for fire fighting and prevention, including the construction of buildings, the acquisiton of public vehicles and equipment and the extension of sewer lines as required in connection with said facilities, and a tax to be levied for the payment thereof, be approved?", with squares labelled "YES" and "NO" beneath or beside such words in

which squares the voter may record his choice.

In the event a majority of the qualified voters voting at said election vote to approve a particular order, the incurring of indebtedness and the levy of a tax related thereto, said bonds shall be issued and taxes shall be levied for the payment of such bonds.

The polls for the election will open at the hour of 6:30 o'clock, A.M. and will close at the hour of 7:30 o'clock, P.M. The election will be held at the following polling places in each of the respective election precincts:

POLLING PLACE

PRECINCT

YMCA Airport Road	Colonial Heights
Elliott Rd. Fire Station	Coker Hills
Woollen Gym, U.N.C. Campus	Country Club
Public Library	Battle Park
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Ephesus School	Eastside
Guy B. Phillips School	Estes Hills
Lutheran Church	East Franklin
Glenwood School	Glenwood
University of North Carolina	
Administration Building	Greenwood
Aldersgate Methodist Church	Kings Mill
Lincoln School	Lincoln
Community Church	Mason Farm
Municipal Building	Northside
Binkley Baptist	Ridgefield
Frank Porter Graham School	Westwood
Jordan High School, Garrett Road	Number 38 (Durham County)

The registration records for said election will be kept open at the office of the Orange County Board of Elections, Old Courthouse, in Hillsborough, from 8:30 o'clock, A.M. until 5:00 o'clock, P.M., Monday through Friday, through October 8, 1979; and at the office of the Durham County Board of Elections, New Durham County Judicial Building, Main and Roxboro Streets, in Durham, from 8:39 o'clock, A.M. until 5:00 o'clock, P.M., Monday through Friday until October 8, 1979; and at special locations and times during designated periods which information can be obtained from the above offices of the Orange County Board of Elections and the Durham County Board of Elections. The Registrars and Judges for the respective Election Precincts may register voters, by appointment, through October 8, 1979. Information concerning the names and addresses of the Registrars and Judges can be obtained from the Orange County Board of Elections and from Durham County Board of Elections the offices set forth above. The last day of registration for the special election shall be October 8, 1979.

Any qualified voter who (1) expects to be absent from the Town during the entire period that the polls are open on said election day, or (2) because of sickness or other physical disability will be unable to be present at the polls to vote in person on said day, or (3) is incarcerated and otherwise entitled to vote in said election or (4) is an employee of the Orange County Board of Elections and his assigned duties on the day of election will cause him to be unable to vote in person, may apply for an absentee ballot to be used in voting at said election. Information concerning the time and manner for applying for an absentee ballot, including the last day for making such application, can be obtained from the County Boards of Elections at the office in Hillsborough and Durham set forth above.

By order of the Council of the Town of Chapel Hill.

David Roberts Town Clerk Town of Chapel Hill, North Carolina

TOWN OF CHAPEL HILL

306 NORTH COLUMBIA ST. CHAPEL HILL, N.C., 27514 (919) 929-1111



NOTICE OF SPECIAL MEETING OF THE BOARD OF ALDERMEN OF THE TOWN OF CHAPEL HILL

TO: Marilyn Boulton Gerald Cohen Robert Epting Jonathan Howes Beverly Kawalec R. D. Smith Bill Thorpe Edward Vickery

You, and each of you, are hereby notified that the Board of Aldermen have called a Special Meeting, to be held in the Meeting Room at 7:30 P.M. on Acot 4, 19 79, to hold a public hearing on the bond orders.

C. Wallac Jumes MAYOR

ACCEPTANCE OF NOTICE

We, the undersigned, members of the Board of Aldermen of the Town of Chapel Hill, hereby accept notice of a Special Meeting of the Board of Aldermen, called by Honorable James C. Wallace, Mayor, to be held in the Meeting Room, on September 4, 1979, at 7:30 p.m.

ims C. Willace MAYOR

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TOWN OF CHAPEL HILL

306 NORTH COLUMBIA ST. CHAPEL HILL, N.C., 27514 (919) 929-1111



NOTICE OF SPECIAL MEETING OF THE BOARD OF ALDERMEN OF THE TOWN OF CHAPEL HILL

Marilyn Boulton TO: Gerald Cohen Robert Epting Jonathan Howes Beverly Kawalec R. D. Smith Bill Thorpe Edward Vickery

MAYOR

You, and each of you, are hereby notified that the Board of Aldermen have called a Special Meeting, to be held in the Orange County Courthquse at 7:30 p.m. on ______, 19/9, to discuss joint planning _______with the County Commissioners.

MAYOR C. Willac

ACCEPTANCE OF NOTICE

We, the undersigned, members of the Board of Aldermen of the Town of Chapel Hill, hereby accept notice of a Special Meeting of the Board of Aldermen, called by Honorable James C. Wallace , Mayor, to be held in the Orange County Courthouse, on September 5 1979 at 7:30 p.m.

anor C: Wallace

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Said notice of special election shall be published at least twice. The first publication shall be not less than 14 days and the second publication not less than 7 days before the last day on which voters may register for the special election.

- 3. The Orange County Board of Elections and the Durham County Board of Elections are hereby requested to print and distribute the necessary ballots and to provide the equipment for the holding of said election and to conduct and to supervise said election.
- 4. The Town Clerk shall mail or deliver a certified copy of this resolution to the Orange County Board of Elections and to the Durham County Board of Elections within three days after the resolution is adopted.

Council member Smith seconded the motion and the motion was unanimously adopted.

There being no further business to come before the Council, the meeting was ad-

ames C. Wallace and a.

Town Clerk David B. Roberts

MINUTES OF A SPECIAL MEETING OF MAYOR AND TOWN COUNCIL AND ORANGE COUNTY COMMISSIONERS ORANGE COUNTY COURTHOUSE WEDNESDAY, SEPTEMBER 5, 1979 7:30 P.M.

Mr. Whitted called the meeting to order. Present for the town were: Ms. Boulton, Mr. Cohen, Mr. Howes, Mr. Smith and Mr. Thorpe. Present for the County were: Mr. Gustaveson, Mr. Walker and Mr. Wilhoit.

Mr. Whitted announced that at the request of the Chapel Hill Town Council, the discussion of the landfill had been stricken from the agenda.

Mr. Polatty reviewed the proposed guidelines for joint planning presented in an issue paper at the last meeting. In this paper the staff had defined the jointly planned area, the area to remain rural, and had analyzed the transition area. From this analysis they had developed 13 planning units. Current land uses and population projections had been considered. Using different percentages of infill, the amount of vacant land needed in the next twenty years had been projected. Mr. Polatty pointed out the effects of different policy decisions on growth in the county.

The Council and Commission discussed possible incentives such as water and sewer extension policies, and higher standards in the county for encouraging infill. Council member Howes asked the status of the point system developed by Chapel Hill. Mr. Jennings responded that the point system assumed a scarcity of sewer allocation which no longer existed. It was agreed that the sewer and water extension policies would have to be discussed with OWASA, and that cooperation among the governing bodies was necessary.

Mr. Wilhoit suggested an overlay of the areas which could be sewered by gravity and those which were likely candidates for pumps would give an idea of the areas in which development would probably occur. Septic tanks would not be approved in these areas. Mr. Jennings pointed out the fall line was readily identifiable; it followed I-40. Council member Howes was concerned this would force development south of Morgan Creek where transportation facilities were inadequate.

There was a consensus that more information was needed from the staff. Council member Howes suggested a forum was needed to continue meeting regularly and proceed with the guidelines. Composition of a subcommittee was discussed. This subcommittee would advise the group on interim guidelines as well.