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MINUTES OF A MEETING OF THE MAYOR AND COUNCIL OF THE TOWN OF CHAPEL HILL,
MUNICIPAL BUILDING, MONDAY, APRIL 11, 1983, 7:30 P.M.

Mayor Joseph L. Nassif called the meeting to order. Councilmembers present were:

Marilyn Boulton
Winston Broadfoot
Jonathan Howes
Beverly Kawalec
David Pasquini
R. D. Smith
Joseph Straley
Jim Wallace

Also present were David R. Taylor, Town Manager; Sonna Loewenthal, Assistant Town Manager; and Grainger Barrett, Town Attorney.

Interim Budget Report--Public Forum

Mayor Nassif explained that the Interim Budget Report had been presented to the Council by the Manager and Finance Director on March 28, 1983. This public forum would permit citizen comments on the Interim Budget Report. The public forum was not for the purpose of making monetary requests.

Mr. Jim Baker, Finance Director, reviewed the Interim Budget Report that had been presented at the March 28, 1983, Council Meeting (please refer to the Minutes of March 28, 1983, and the Interim Budget Report on file in the Clerk's Office).

Mayor Nassif opened the floor for citizens' comments.

Mr. Joseph Herzenberg, representing the Rape Crisis Center, questioned if it were appropriate for him as well as members of the Dispute Settlement Center to speak at this time.

Mr. Taylor explained that the Human Services Advisory Board had held a public forum to help identify and prioritize Human Service needs in the community. Their findings re high priority needs in the community would be presented to the Council in a Report later at this meeting. The Human Services Advisory Board would ask the Council's direction and, at a later date, would receive requests for proposals to meet these needs.

Mayor Nassif asked the Councilmembers to express their feelings on this matter, since the Advisory Board had been established with the purpose of advising and making recommendations to the Council.

Councilmember Boulton felt citizens should be permitted to speak. Councilmember Smith felt that these agencies should present their request to the Advisory Board first.

Mr. Taylor explained that citizens had only addressed community needs at the Advisory Board's public forum, not budget requests. Based on these identified needs, the Board would submitted its Report to the Council later during this meeting. If the Council concurred with this Report, the Board would begin the process of receiving proposals from various groups that could meet these needs and then evaluate each proposal. The Advisory Board would submit a recommendation to the Council for funding considerations, based on the Budget.

Mr. Taylor, therefore, felt that citizens could appropriately discuss the amount of funds allocated for Human Services in the Manager's Interim Budget, rather than community needs.

Mr. Herzenberg stated that other agencies in the area had already established funding priorities. He had previously asked the Advisory Board when requests for funding could be made. No schedule was available at that time, but the Advisory Board had anticipated that a schedule would be available "sometime in April."

Councilmember Straley felt that maybe the new procedure had not been in effect long enough for good public awareness. Under these circumstances, he felt that it would be appropriate to hear from these agencies.

He reminded the Council that the Advisory Board had asked the Council for a monetary amount that might be allocated for various agencies. The Council had not been given a figure for funding at that time. Now the Council had a Report of community needs from the Advisory Board and, with the Council's direction, the Advisory Board could begin determining if the amount designated in the Manager's Interim Budget would be appropriate. Councilmember Pasquini concurred.

Councilmember Broadfoot felt that established procedures should be followed.

Mayor Nassif stated that, as there was no objection from the Council, representatives of the groups would be allowed to speak.

Mr. Herzenberg addressed the Council on behalf of the Rape Crisis Center. He stated that in 1982, 50% of the Center's 2,000 hours of volunteer time went to provide assistance to Chapel Hill rape and assault victims and victims of child sexual abuse and incest. In 1982, 37% of the total reported rape cases in Orange County were Chapel Hill residents. Twenty-two percent of the total reported rape cases in Orange County took place on the University of North Carolina campus. The Center provided support, companionship, advocacy, information and referral, and accompaniment services for rape victims and their families and friends, in both reported and unreported cases.

Mr. Herzenberg expressed appreciation for the Council's past support and requested continued support for 1983-84. He requested financial support for the Center for \$3,300, or 10% of the Center's 1983-84 Budget.

Ms. Claudia Templeton, 521 Colony Woods Drive, speaking on behalf of the Women's Health Counseling Service, asked the Council's continued financial support in 1983-84. She stated that the organization sought to help women assume responsibility for their health through counseling, consumer information, referrals, and support groups. The organization employed one full-time director and one part-time clerical staff. In addition, over 20 volunteers gave 6,000 hours in 1982 towards achieving goals of the organization.

Ms. Templeton stated that a recent study had been compiled by the Maternal and Child Health students at the University of North School of Public Health which had concluded that misinformation and lack of education re contraception and sexuality were reasons behind the major problems of unplanned pregnancies in Chapel Hill.

Ms. Templeton requested that the Council not cut human services budget allocations from the 1983-84 Manager's Interim Budget, as proposed in Attachment A. She thanked the Council for past support and asked for continued support in 1983-84 "for this cost-effective agency."

Mr. Manuel Costa, representing the Dispute Settlement Center, stated that the Center resolved 95% of cases referred to them either by the courts, by the community, or by other agencies. It was the objective of the Center to defuse conflicts before they reached the court level. The Center planned to introduce the concept and practice of mediation into the school systems. It was also hoped that landlords and tenants involved in housing disputes could be introduced to this concept.

Mr. Costa explained that some of their previous support funds would not be extended after June 30, 1983, and, therefore, enhanced support from the Town of Chapel Hill would be needed in order to maintain the Dispute Settlement Center's programs. Mr. Costa explained that support from Chapel Hill was particularly significant and symbolic, as the Chapel Hill Dispute Settlement Center was nationally recognized.

Ms. Patricia Clayton, Coordinator for the Chapel Hill/Carrboro Multi-Purpose Center, stated that the Golden Age Happy Circle needed a full-time site manager, as JOCCA was "faced with crucial financial difficulties because of federal cutbacks." The Center also needed an outreach person "to get other senior citizens to our centers" in Chapel Hill and Carrboro and to help with office responsibilities.

Ms. Brenda Harris, representing the Elliott Woods/Chase Park Tenants' Organization, and a member of the Federation for Progress, expressed concern that there was "no mention of housing" in the 1983-84 budget. Ms. Harris asserted that Chapel Hill needed emergency housing for women, housing for persons not eligible for housing under Section 8, and housing for people sleeping on the streets.

Ms. Sandy Morgan, representing the Federation for Progress and Director of the Duke/University of North Carolina Women's Studies Research Center, felt that the main problem was that cities were not able to meet the increase in human service needs that had been created by the current economic crisis. She submitted that the Town actually decreased overall human service funding at a time when the Reagan Administration was asking cities to "take up the slack." Ms. Morgan continued that the Manager's Interim Budget Report had indicated no increase in revenues, including no increase in property taxes. Ms. Morgan stated that the human service needs were so compelling that an increase in revenue should be provided. She submitted that an increase in property tax and an increase in user fees were two options, and proposed a third option: that the Council and the community join in an alliance to put pressure on the Federal government, saying "we cannot meet these needs that you are creating by slashing human services at the Federal level" with current funds.

Ms. Morgan responded to Councilmember Howes that the Federation for Progress was an organization that attempted to recognize economical and political realities of this country by working in areas where government representatives were not attending to human needs. Another goal was to get major cuts in military spending and to have these cuts used for human needs.

Ms. Jean Wagner, a 33-year resident of Chapel Hill, expressed her opinion that the Town should assume a greater role in providing "decent, necessary, good conditions for people." She favored the allocation of a larger portion of taxes to the Town.

Mr. Ed Montgomery stated that there were many things citizens wanted, all at a cost to its citizens. Locally, wages had not stayed in line with tax increases, and citizens "could not stand taxes to go much higher." He felt it was important to remember that if there were no funds to increase services and programs, then the Town must "tighten [its] belts and live according to our means."

Mr. Jay Jaffe felt that the Council should consider who would tighten their belts, asserting that it would be the poor people in Chapel Hill.

Mr. Chris Lewis, a member of the Federation for Progress, felt that budget cuts should not be made in the area of human service needs. This was a time for trying to save money, but it was also a time when human service needs were the greatest. Human service budget considerations were small, compared to the total budget. Human service considerations could make a tremendous difference in the quality of life of Chapel Hill citizens.

Mr. Lewis expressed his opinion that there was a need for a full-time administrator for the area of human services in Chapel Hill to assure identification of needs and careful administration of funds.

Councilmember Straley felt that there was no reason to be surprised at the various reductions outlined in the Manager's Interim Budget, given the Council's directives to the Manager to compile a Budget at the current tax rate.

Councilmember Straley expressed objection to the proposed cutback in Library hours. He also objected to the fact that the Budget contained no cost-of-living increase for employees. He felt that the merit increase system was a mockery if it ultimately provided a type of cost-of-living increase and not an increase based on merit. He reminded the Council that salaries for Town employees had fallen 42% behind the average increase in the cost of living from 1967-1982.

Re staffing for human services, Councilmember Straley stated that the Council had, through resolution 82-R-75 (April 5, 1982), gone on record as supporting a Department of Human Services and a full-time director.

Councilmember Broadfoot added that the Mayor's Task Force on Human Services had advised "no director," as had the Management Auditors, McManis Associates, Inc. The Advisory Board had been set up as an effort to attend to human service needs without a director. He questioned if those who wanted a director would be willing to have the salary for a director come out of funds that might go directly to the agencies.

Councilmember Broadfoot did not feel that the Town had reduced funds to human service agencies during recent years. He expressed his opinion that in North Carolina it was the job of the County government to take care of human service needs.

Councilmember Broadfoot felt that it would have been useful if the agency representatives had discussed how funds would be used.

Councilmember Smith questioned how many of the clients served by the various groups represented would be able to or willing to pay for the services they had received. He also wondered if the State or the University might be willing to pay a portion of the cost for human service agencies since the University students were aided by these agencies. He felt that people often wanted a lot, but were not willing to pay for it. He also felt that people who were responsible for violence in Chapel Hill should be made to pay for their crimes through the courts. He felt some cases that went to the Dispute Settlement Center should go through the courts at a cost to the client, stating that "maybe we are doing too much."

COUNCILMEMBER BOULTON MOVED, SECONDED BY COUNCILMEMBER WALLACE, TO REFER THE MOTION TO THE MANAGER. THE MOTION CARRIED UNANIMOUSLY.

Petitions

Mayor Nassif stated that the petition on the Extension of McCauley Street had been withdrawn from the Agenda.

There were no other petitions.

Minutes (March 21, 1983)

COUNCILMEMBER STRALEY MOVED, SECONDED BY COUNCILMEMBER WALLACE, TO ADOPT THE MINUTES OF MARCH 21, 1983, AS CIRCULATED. THE MOTION CARRIED UNANIMOUSLY.

Resolution Extending the Deadline for the Manager's and Attorney's Report on Laurel Hill V--Request for Modification of a Planned Development-Housing Special Use Permit

COUNCILMEMBER SMITH MOVED, SECONDED BY COUNCILMEMBER BOULTON, ADOPTION OF THE FOLLOWING RESOLUTION:

A RESOLUTION EXTENDING THE DEADLINE FOR THE MANAGER'S AND ATTORNEY'S REPORT ON LAUREL HILL V - REQUEST FOR MODIFICATION OF A PLANNED DEVELOPMENT - HOUSING SPECIAL USE PERMIT (83-R-52)

WHEREAS, the Council of the Town of Chapel Hill held a public hearing on March 21, 1983, to consider the request by Roger Messer of Solar Village Development Corporation for a modification of the Planned Development-Housing Special Use Permit for Laurel Hill V; and

WHEREAS, at that public hearing, the Council asked that the applicant update the Transportation Impact Report previously incorporated and relied on in the Statement of Justification for this project; and

WHEREAS, at that same public hearing, the Council asked that the Manager and Attorney evaluate the proposed development in light of the Council's deliberation and decisions on the Thoroughfare Plan;

THEREFORE, BE IT RESOLVED by the Council of the Town of Chapel Hill that the deadline by which the Manager and Attorney must submit their report to Council is extended until an updated Transportation Impact Report is submitted to and analyzed by Town staff and until the Thoroughfare Plan for the area in the vicinity of Laurel Hill V is adopted; or in any event, if the Manager's report is not submitted by July 11, 1983, that the Manager report the status of this matter to and obtain further direction from Council no later than July 11, 1983.

This the 11th day of April, 1983.

THE MOTION CARRIED UNANIMOUSLY.

Resolution Denying a Zoning Map Amendment Requested by Frank B. Boyd

COUNCILMEMBER SMITH MOVED, SECONDED BY COUNCILMEMBER HOWES, ADOPTION OF THE FOLLOWING RESOLUTION:

A RESOLUTION DENYING A ZONING MAP AMENDMENT REQUESTED BY FRANK B. BOYD (83-R-53)

BE IT RESOLVED by the Council of the Town of Chapel Hill that the Council hereby denies the request of Frank B. Boyd for a Zoning Map amendment to change from Residential-2 the zoning of 17 acres of land located off Hilltop Street and identified as Chapel Hill Township Tax Map 91, Block G, Lot 25.

This the 11th day of April, 1983.

THE MOTION CARRIED UNANIMOUSLY.

Ordinance Amending the Chapel Hill Zoning Atlas

COUNCILMEMBER BOULTON MOVED, SECONDED BY COUNCILMEMBER BROADFOOT, ADOPTION OF THE FOLLOWING ORDINANCE:

AN ORDINANCE AMENDING THE CHAPEL HILL ZONING ATLAS (83-O-24a)

BE IT ORDAINED by the Council of the Town of Chapel Hill that the Chapel Hill Zoning Atlas be amended as follows:

SECTION I

That the property identified as part of Chapel Hill Township Tax Map 87, Block D, Lot 2 located on the south side of McCauley Street be reclassified from Residential-4 to Residential-6. The legal description of such property is as follows:

BEGINNING at a point in the northwest corner of Chapel Hill Township Tax Map 87, Block D, Lot 2; proceeding thence south $21^{\circ}24'39''$ east 210.53'; thence north $68^{\circ}0'36''$ east 24.83'; thence south $21^{\circ}47'08''$ east 40.16'; thence north $68^{\circ}28'15''$ east 100.52'; thence north $82^{\circ}43'24''$ west 40.29 feet; thence south $67^{\circ}38'02''$ west 22.15 feet; thence north $21^{\circ}22'24''$ west 219.57' to the southern right-of-way line of McCauley Street; thence north $21^{\circ}22'24''$ west 25' to the centerline of the right-of-way of McCauley Street; thence south $68^{\circ}31'55''$ west 99 feet with the centerline of McCauley Street right-of-way; thence south $21^{\circ}22'24''$ east 25' to the POINT OF BEGINNING.

SECTION II

That all ordinances and portions of ordinances in conflict herewith are hereby repealed.

This the 11th day of April, 1983.

THE MOTION CARRIED UNANIMOUSLY.

A Resolution Denying a Modification of the Special Use Permit for Kroger Plaza (addition of Franklin Street Entrance/Exit)

COUNCILMEMBER BROADFOOT MOVED, SECONDED BY COUNCILMEMBER PASQUINI, THAT ACTION ON THIS MATTER BE POSTPONED, AND TO REQUEST THAT THE MANAGER LOOK INTO THE FEASIBILITY AND DESIRABILITY OF OPENING TRAFFIC BETWEEN THE KROGER PLAZA AND THE LOWE'S PROPERTY.

Councilmember Howes opposed the motion. He felt the town and the developer would "lose leverage." Strenuous efforts between the parties at interest had proved unsuccessful and he did not feel the town had the right to intervene. Councilmember Wallace concurred.

Mayor Nassif felt that the Council should recommend denial of the request. The action of past Councils to limit curb cuts on Franklin Street had been made with the intent of controlling egress and ingress onto Franklin Street. Granting this request would prompt similar requests from other areas in Chapel Hill.

Councilmember Smith stated that he had originally supported the request. He explained that he had observed the proposed entrance and had attempted traffic movements that would be necessary to enter and exit from the proposed curb cut. Having evaluated the hazardous traffic movement the proposed curb cut would create, he stated that he had changed his mind and would now oppose the request.

VOTE ON THE MOTION WAS DEFEATED 3 TO 6 WITH COUNCILMEMBERS WALLACE, PASQUINI, AND BROADFOOT SUPPORTING, AND COUNCILMEMBERS KAWALEC, BOULTON, HOWES, STRALEY, SMITH, AND MAYOR NASSIF OPPOSING.

COUNCILMEMBER SMITH MOVED, SECONDED BY COUNCILMEMBER HOWES, ADOPTION OF RESOLUTION 83-R-55a.

Mr. Taylor explained to Councilmember Boulton that changes in internal traffic moves would be the responsibility of the shopping center owner. The Town would begin work on an additional lane on Elliott Road in the spring of 1983.

VOTE ON THE FOLLOWING RESOLUTION CARRIED 8 TO 1 WITH COUNCILMEMBERS BOULTON, BROADFOOT, HOWES, KAWALEC, PASQUINI, SMITH, STRALEY, AND MAYOR NASSIF SUPPORTING, AND COUNCILMEMBER WALLACE OPPOSING:

A RESOLUTION DENYING A MODIFICATION OF THE SPECIAL USE PERMIT FOR KROGER PLAZA (ADDITION OF FRANKLIN STREET ENTRANCE/EXIT) (83-R-55a)

BE IT RESOLVED by the Council of the Town of Chapel Hill that the Council hereby fails to find, that with the modification requested for a Franklin Street entrance/exit:

1. The development is located, designed, and proposed to be operated so as to maintain or promote the public health, safety, and general welfare; and
2. The development complies with all required regulations and standards of the Development Ordinance, including all applicable provisions of Articles 4, 5, and 6, and the applicable specific standards contained in Sections 8.7 and 8.8, and with all other applicable regulations.

BE IT FURTHER RESOLVED that the Council hereby denies the Modification of Special Use Permit requested for said development.

This the 11th day of April, 1983.

Resolution Granting a Modification of the Special Use Permit for Etna Service Station

COUNCILMEMBER WALLACE MOVED, SECONDED BY COUNCILMEMBER SMITH, ADOPTION OF THE FOLLOWING RESOLUTION:

A RESOLUTION GRANTING A MODIFICATION OF THE SPECIAL USE PERMIT FOR ETNA SERVICE STATION (83-R-56)

BE IT RESOLVED by the Council of the Town of Chapel Hill that the Service Station Special Use Permit granted to Taylor Oil Company on July 28, 1975, for Etna Service Station on Chapel Hill Township Tax Map 38, Block B, Lot 13A is hereby modified to a Planned Development-Shopping Center (Community) Special Use Permit to allow an additional 400 square feet of floor space and to change the on-site vehicular circulation on Chapel Hill Township Tax Map 38, Block B, Lot 13A and part of 13, in accord with the plans submitted by the developer on March 1, 1983, and subject to the following:

1. That striping, as approved by the Town Manager, be provided to channelize traffic around the rear of the service station.
2. That the dumpster location be shown on revised plans and approved by the Town Manager prior to issuance of a Zoning Compliance Permit.

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3. That a plat recombining the property into one lot be submitted to and be approved by the Town Manager and recorded with the Orange County Register of Deeds prior to issuance of a Zoning Compliance Permit.
 4. That the plans be revised to comply with Section 6.6.6c (parking lot screening) and 6.6.6d (parking lot shading) of the Development Ordinance.
 5. That a revised site plan incorporating all of the above conditions be submitted to and be approved by the Town Manager prior to issuance of the Zoning Compliance Permit.
 6. That construction begin by April 30, 1985, and be completed by April 30, 1988.
 7. That, except as modified herein, all other special terms, conditions, and stipulations heretofore made applicable to the special use permit be continued in effect.

BE IT FURTHER RESOLVED that the Council finds the public purposes to be achieved by requiring that a service station be located at least 750 feet from another service station are served to an equivalent degree by granting a Special Use Permit to this existing service station which cannot meet this standard, but which, if developed according to plans submitted March 1, 1983, would improve traffic safety on and adjacent to the site.

BE IT FURTHER RESOLVED that the Council finds that with all stipulations and conditions as modified, this project meets the four requisite findings as set forth below:

- a. That the development is located, designed, and proposed to be operated so as to maintain or promote the public health, safety, and general welfare;
- b. That the development complies with all required regulations and standards of the Development Ordinance, including all applicable provisions of Articles 4, 5 and 6, and the applicable specific standards contained in Sections 8.7 and 8.8, and with all other applicable regulations;
- c. That the development is located, designed, and proposed to be operated so as to maintain or enhance the value of contiguous property; and
- d. That the development conforms with the general plans for the physical development of the Town as embodied in the Development Ordinance and in the Comprehensive Plan.

This the 11th day of April, 1983.

THE MOTION CARRIED UNANIMOUSLY.

Resolution Approving the Report of Plans for Extending Services to University Heights

COUNCILMEMBER HOWES MOVED, SECONDED BY COUNCILMEMBER BOULTON, ADOPTION OF THE FOLLOWING RESOLUTION:

A RESOLUTION APPROVING THE REPORT OF PLANS FOR EXTENDING SERVICES TO UNIVERSITY HEIGHTS (83-R-57)

BE IT RESOLVED by the Council of the Town of Chapel Hill that the Report of plans for extending services upon annexation to the University Heights area is hereby approved.

BE IT FURTHER RESOLVED that copies of this Report shall be placed in the Clerk's Office and made available for public inspection for at least 30 days prior to the date of the public hearing in this matter set for May 16, 1983.

This the 11th day of April, 1983.

THE MOTION CARRIED UNANIMOUSLY.

Human Services Advisory Board Report

Ms. Pat Sullivan, Chair of the Human Services Advisory Board, presented an overview of the Human Services Advisory Board efforts from August 1982 through March 1982.

Ms. Sullivan reviewed the charges outlined by the Council in establishing the Human Services Advisory Board. Since the establishment of this Board, its members had heard and read reports from citizens and human service agencies re human service needs and how these needs were being met. Members of the Advisory Board had also attended meetings of various human service agencies to gain additional information.

On December 6, 1982, the Advisory Board presented a preliminary report to the Council. On January 13, the Advisory Board held a public forum on human service needs to assess and determine high priority human service needs in Chapel Hill.

After eight months of investigation and inquiries, the Advisory Board concluded that "there is no easily available information on the broad human service needs of Chapel Hill."

In trying to formulate a recommendation for priorities for the Council's consideration, the Board considered:

- The abundance of volunteers in Chapel Hill.
- Limited financial resources of the Town.
- What needs were most pressing that could be addressed by the Town.
- How could the Town go about meeting these needs.

After extensive research and investigation, the Board concluded unanimously to recommend that the Town Council consider the following community needs as top priorities:

- Youth
- Housing
- Women
- Nutrition for Special Populations

The priorities were addressed individually as follows:

Youth. Mr. Barry Yearwood identified problems associated with youth (poor parent/child relations, etc; lack of employment, creative social outlets, sex education, role models, etc.; and teen pregnancy, and related issues) and reviewed ways that the Town and various groups and human service agencies were attempting to meet these needs (i.e., through education, jobs, crisis counseling, recreation, etc.).

Women. Ms. Katherine Savage identified two areas of needs relating to women: (1) assault and sexual abuse (battering by partners showed a characteristic rise with economic hardship; this category also included rape, incest, and sexual abuse of children); and (2) divorced women with children (the nation's "new poor").

Ms. Savage stated that many local agencies were attempting, impressively, to meet these needs of women. Gaps remained, however, in the areas of reporting abuse; education and self-defense; treatment for families affected by violence; treatment for abuses; education; and referral, and support groups. She proposed that these needs could be addressed through performance contract.

Mr. Taylor stated that not all of the reports of assault at the University were reported to local law enforcement officials, depending upon what follow-up action was desired. In addition, Ms. Savage stated that not all reports made to the Rape Crisis Center were reported.

Councilmember Smith felt that abusers should be referred to the courts in order to assure referral for counseling. He also felt the courts should strengthen enforcement of child support, since this was a major cause of the problem. Ms. Savage stated that courts often referred persons prosecuted for abuse to a counseling service.

Councilmember Broadfoot asked if there were any groups that dealt with the problem of preventing pregnancies. Ms. Savage stated that the health department had a program for planned parenthood and that the schools had health educators. Councilmember Broadfoot did not feel that local efforts were adequate.

Councilmember Broadfoot questioned the social acceptance of rape and battering and child abuse. He felt that agencies and women should take a stronger stand against such abuse. Ms. Savage explained that many efforts were made through marches and seminars and organizations to raise public consciousness.

Councilmember Smith asked Mr. Yearwood what needs of youths were not being met. Mr. Yearwood responded that a teen center in the downtown area was one need, and summer employment was another need. Councilmember Smith asked Mr. Yearwood if he felt that a downtown entertainment area for youths would solve the needs of the youth of this community. Mr. Yearwood responded that this would not solve all the problem but would provide an area for youth to socialize with supervision by positive adult role models.

Housing. Mr. Paul Morris addressed housing needs in Chapel Hill for low and moderate income families. The housing shortage in Chapel Hill was a significant and basic problem. Despite Town and government assistance, a gap existed with persons within the \$15,000-20,000 income level.

Mr. Morris also felt that there was a need to have appropriate personnel resources to expedite existing program, and initiate new programs; to work with legislators, banks, real estate, agents, and developers; and to review zoning and housing regulations, etc. Enough momentum could be built to address these problems with minimim appropriation of Town funds.

Councilmember Smith asked if the need for housing for people sleeping in the streets had been considered by the Advisory Board. He asked for recommendations from the Advisory Board on how these problems might be alleviated. Mr. Morris stated that this had not been discussed. There were other agencies that handled emergency housing for individuals.

Councilmember Smith felt this need should be listed as a top priority in Chapel Hill. Ms. Savage stated that there were agencies that offered shelter for these individuals. Councilmember Smith requested that this group begin steps to meet this critical need. Mayor Nassif stated that there was a group currently attempting to meet this specific need.

Councilmember Straley felt that a major part of housing went to University students. Councilmember Kawalec concurred and felt that the University should begin plans to provide more student housing, thus freeing up housing in Chapel Hill.

Councilmember Howes felt that the problem of housing for people on the streets was a problem of sufficient size as to need consideration by the Human Services Advisory Board. Mayor Nassif felt that the severity of the problem had not been documented. Ms. Savage felt that this need was not a major problem. Councilmember Howes felt that the Board might seek to document this in the near future. Councilmember Broadfoot felt that many persons on the street did not desire assistance.

Councilmember Broadfoot felt that students rented housing facilities before residents had the chance to occupy them. Mr. Morris responded that this was one of the factors in Chapel Hill's housing shortage. He felt that other alternatives could also address the problem of housing shortages. Councilmember Broadfoot felt that pressure could be applied to the University to supply more student housing.

Councilmember Broadfoot felt that if the Council had the authority to appoint Housing Authority members, then the Executive Director of the Chapel Hill Housing Authority could fill the liaison personnel capacity suggested by Mr. Morris to deal with housing needs. Mr. Morris felt that such a role should not become lost within the complexities of the Housing Authority's responsibilities. He felt that the person should be relatively free of other responsibilities.

Nutrition for Special Populations. Mr. John Gastineau stated that various programs in Chapel Hill and Carrboro were attempting to meet the nutritional needs of the elderly and shut-ins in Chapel Hill. Continued support of the agencies was necessary to provide food and food services to the special populations.

Ms. Weaver addressed the Council on needs of housing for poor citizens in Chapel Hill. Many people could not afford housing. Subsequently, these people were forced to exist without housing. Councilmember Howes asked Ms. Weaver to let him know how many people slept on the streets of Chapel Hill.

Ms. Sullivan concluded that the Advisory Board was prepared to receive requests for proposals to meet needs selected by the Council.

Councilmember Kawalec stated that she felt that a worksession with the Advisory Board would have been more productive.

Councilmember Broadfoot felt that the report was adequate.

Councilmember Boulton asked Ms. Sullivan if the Task Force had considered the desirability of a Director of Human Services in Chapel Hill. Ms. Sullivan responded that this had been discussed with Mr. Taylor, but no conclusion had been reached.

Councilmember Smith felt that recognition of outstanding volunteer services was important. He felt that the Council should invite Ms. Edwards, a recent Jefferson Award recipient, to a Council meeting and recognize her for her outstanding volunteer services in Chapel Hill.

The Council directed the Advisory Board to proceed in the direction they were taking. Councilmember Wallace encouraged the continued dialogue between the Advisory Board and the Town Manager as an aid in Budget deliberations. Councilmember Kawalec encouraged the Board to be aware of new social service developments in Chapel Hill.

Councilmember Howes asked the Board to reflect on their role in the budget development process. Mayor Nassif felt the process was correct, but that citizens might not have understood the process. Now that needs had been identified, groups could address the Board on how their respective organization could meet these needs. He expressed appreciation to the Board for the Report.

Resolution of Support for and Requesting Continuation of Funding by Orange County for Municipal Library and Parks and Recreation Services.

Councilmember Straley stated that he and Councilmembers Broadfoot and Kawalec had met with the County Commissioners on four occasions re the County's support for Library and Parks and Recreation services provided by the Town of Chapel Hill for a significant portion of non-Town residents in Orange County. After considering the County's own budget restrictions, the Councilmembers recommended the adoption of resolution 83-R-58.

Mayor Nassif felt that the County had taken the needs of Chapel Hill in consideration during past years and expressed appreciation for the prior support.

COUNCILMEMBER KAWALEC MOVED, SECONDED BY COUNCILMEMBER WALLACE, ADOPTION OF RESOLUTION 83-R-58.

COUNCILMEMBER PASQUINI MOVED, SECONDED BY COUNCILMEMBER KAWALEC, TO AMEND RESOLUTION 83-R-58 BY ADDING THE FOLLOWING PARAGRAPH INTO THE RESOLUTION (to precede the "WHEREAS" clauses):

WHEREAS, it has been our view that the present funding level (\$87,120 for the Library or 19% of the total Department budget; and \$61,600 for Parks and Recreation, representing 7% of the annual appropriation) is not representative of the number of non-residents that use the services. Statistics provided by the staff tell us 31% of the Library borrowers reside outside of Chapel Hill, but within Orange County as is the case with 24% of those registering for parks and recreation activities. We have no way of accurately knowing what percentage of park users (tennis courts, playgrounds, daily pool users, free play, etc.) are non-residents, but would believe it to be similar to the 24% mentioned above.

Councilmember Smith did not concur with the motion to amend.

Councilmember Howes felt the words in the paragraph should be included in the language of the Mayor's transmittal to Orange County, not in the resolution. The language of the resolution should be kept uncluttered.

COUNCILMEMBER PASQUINI, MAKER OF THE MOTION, AND COUNCILMEMBER KAWALEC, SECONDER OF THE MOTION, WITHDREW THE MOTION TO AMEND RESOLUTION 83-R-58.

Mayor Nassif agreed to include the intent of the paragraph in his transmittal to the Orange County Board of Commissioners.

VOTE ON THE FOLLOWING RESOLUTION CARRIED UNANIMOUSLY:

A RESOLUTION OF SUPPORT FOR AND REQUESTING CONTINUATION OF FUNDING BY ORANGE COUNTY FOR MUNICIPAL LIBRARY AND PARKS AND RECREATION SERVICES (83-R-58)

WHEREAS, the Orange County Board of Commissioners has appropriated funds for several years to support municipal Library and Park and Recreation services in southern Orange County in a spirit of cooperation between the County and the Town of Chapel Hill;

WHEREAS, the Town's Library and Parks and Recreation services are available to residents of Orange County who do not live in Chapel Hill on the same basis as for Town residents; and

WHEREAS, the Town Council of Chapel Hill believes the policy of municipal support funding by the Orange County Board of Commissioners is commendable;

NOW, THEREFORE, BE IT RESOLVED by the Town Council of Chapel Hill that the Council hereby expresses its appreciation and gratitude to the Orange County Board of Commissioners for its policy of financial support of Chapel Hill Library and Parks and Recreation services; and

BE IT FURTHER RESOLVED that the Town Council of Chapel Hill respectfully requests the Orange County Board of Commissioners to provide municipal support funds for the Chapel Hill Public Library and for the Chapel Hill Parks and Recreation Department for Fiscal Year 1983-84 at the same levels as appropriated in Fiscal Year 1982-83.

This the 11th day of April, 1983.

Resolution Authorizing the Submission of an Application for a 1983 Community Development Small Cities Program Grant

COUNCILMEMBER KAWALEC MOVED, SECONDED BY COUNCILMEMBER HOWES, ADOPTION OF RESOLUTION 83-R-59.

Mayor Nassif explained to Councilmember Smith that there was not currently a way to provide a tax advantage for developers who built houses for low and moderate income people.

THE MOTION TO ADOPT THE FOLLOWING RESOLUTION CARRIED UNANIMOUSLY:

A RESOLUTION AUTHORIZING THE SUBMISSION OF AN APPLICATION FOR A 1983 COMMUNITY DEVELOPMENT SMALL CITIES PROGRAM GRANT (83-R-59)

BE IT RESOLVED by the Council of the Town of Chapel Hill that the Council authorizes the Town Manager to file an application, generally as described in the Manager's memorandum to Council dated April 11, 1983, relating, thereto, with the State of North Carolina Department of Natural Resources and Community Development, including all understandings, assurances and certifications required therein, for a grant of \$750,000 in Community Development Block Grant Small Cities Funds; and

BE IT FURTHER RESOLVED that the Town Manager is hereby directed and designated as the authorized representative of the Town to accept the grant, to act in connection with the application, and to provide such additional information,

assurances and certifications as may be required by the State, except that, where specifically required by State law or regulations, the Mayor is hereby designated as the Town's authorized representative in lieu of the Town Manager.

This the 11th day of April, 1983.

Resolution Authorizing the Mayor to Enter into a Contract for Audit Services

THE MOTION BY COUNCILMEMBER BOULTON, SECONDED BY COUNCILMEMBER SMITH, TO ADOPT THE FOLLOWING RESOLUTION CARRIED UNANIMOUSLY:

A RESOLUTION AUTHORIZING THE MAYOR TO ENTER INTO A CONTRACT FOR AUDIT SERVICES (83-R-60)

BE IT RESOLVED by the Council of the Town of Chapel Hill that the Mayor of the Town of Chapel Hill be and is hereby authorized to enter into a contract with the firm of Touche Ross and Company for audit services covering the activities in the 1982-83 Fiscal Year.

This the 11th day of April, 1983.

Resolution Supporting a Summer Jobs Program

COUNCILMEMBER SMITH MOVED, SECONDED BY COUNCILMEMBER WALLACE, TO ADOPT RESOLUTION 83-R-61.

COUNCILMEMBER BROADFOOT MOVED, SECONDED BY COUNCILMEMBER WALLACE, TO AMEND THE RESOLUTION THAT UNTIL CARRBORO MADE A SUITABLE PRO-RATA CONTRIBUTION THAT THE APPLICATION BE LIMITED TO THE CHAPEL HILL AREA.

Councilmember Smith stated that he would oppose the amendment as Carrboro had agreed to support the program through a monetary contribution.

COUNCILMEMBER BROADFOOT, MAKER OF THE MOTION, AND COUNCILMEMBER WALLACE, SECONDER OF THE MOTION, WITHDREW THE MOTION TO AMEND.

VOTE ON THE FOLLOWING RESOLUTION CARRIED UNANIMOUSLY:

A RESOLUTION SUPPORTING A SUMMER JOBS PROGRAM (83-R-61)

BE IT RESOLVED by the Council of the Town of Chapel Hill that the Council hereby approves, and authorizes the Town Manager to execute on behalf of the Town, a performance contract with the Greater Chapel Hill-Carrboro Chamber of Commerce for a summer jobs program in the summer of 1983 as described in the Manager's report on this matter dated April 11, 1983, a copy of which shall be retained in the permanent records of this meeting.

The amount of Town funding for services under said agreement shall be a maximum of \$5,600.

This the 11th day of April, 1983.

APR 11 1983

MEMORANDUM

TO: Mayor and Council

FROM: David R. Taylor, Town Manager

SUBJECT: Request for Funding 1983 Summer Employment Program for Teens

DATE: April 11, 1983

For the past ten years, the Town has sponsored a summer teen employment program ("SIFT" Summer Involvement for Teenagers). In the seven years before the summer of 1982, the Town served as an employer for SIFT participants as well as coordinated placement of teens within the private sector. In the past year, no Town-funded SIFT positions were available, thus the program's efforts were geared specifically to locating job opportunities within the community.

According to the attached 1982 SIFT Report, 196 teens aged 13 to 19 were placed in summer jobs. However, most of these job placements were short term, such as babysitting and yard care. Only ten placements were within businesses or agencies. This lack of ongoing summer term job opportunities for Chapel Hill teens has been a concern of Town staff and SIFT organizers.

The Chapel Hill - Carrboro Chamber of Commerce and the Mayor's Task Force on Summer Youth Employment for Teenagers, composed of representatives from Chapel Hill - Carrboro's City Schools, CETA and the Town Council, has developed an innovative program involving the area business community in providing summer jobs for Chapel Hill area teens. To date, the group has secured 120 jobs for local teens during the upcoming summer. Several local companies and small businesses, including Datec, Holiday Inn, Dip's Country Kitchen, Wendy's, Security Building, Sears, North Carolina Memorial Hospital and Carol Woods have agreed to hire area teens this summer and participate in the program. Other local agencies have committed financial and technical support. Program organizers have a goal of creating 150 summer jobs.

The program's purpose is broader than providing summer jobs. Considerable emphasis will be placed upon developing job seeking skills, leadership qualities, motivation and performance evaluation.

The group is requesting financial support from the Town to employ a coordinator this summer. The individual's duties are to administer the program and to provide and develop job seeking skills, seminars, orientations for parents and teens, and performance appraisals of program participants. Program representatives are requesting \$5,600 within the current fiscal year to partially support the Summer, 1983 program.

We are impressed with the group's progress to date and the receptiveness of the business community to the program. In light of past

evaluations of the SIFT program, it appears the Chamber of Commerce program is accomplishing or making significant progress in areas Town staff has identified as weaknesses in past SIFT programs.

Human Services Advisory Board's Recommendation

The Human Services Advisory Board reviewed the proposal of the Chapel Hill - Carrboro Chamber of Commerce and Mayor's Task Force on Summer Employment for Teenagers on March 30, 1983. The Board supports Town funding through a performance contract with the Chapel Hill - Carrboro Chamber of Commerce in the amount of \$5,600 to provide summer employment opportunities for 150 local teens. These funds are recommended for the summer of 1983 in lieu of the Town's SIFT program.

Manager's Recommendation: We support the initiative presently underway for a summer teen employment program coordinated by the Chapel Hill - Carrboro Chamber of Commerce. We recommend the Council approve the request of \$5,600 to support a Program Coordinator, appropriate training and program supplies for the 1983 Summer program. We recommend that Council support this request in lieu of funding a 1983 SIFT Program. In addition, we recommend the Council inform program organizers that funding is provided for the Summer of 1983 only as a means of stimulating and supporting the impressive efforts now underway. We hope that if a successful program is achieved, the private sector would fully support the program financially in future years.

Mr. Carlos Perez and Ms. Jill Frisbee, Coordinators for the Chamber of Commerce Summer Jobs Program, were introduced to the Council. Ms. Frisbee expressed her excitement about the possibilities of the program to (1) help youths get ready for employment, (2) provide youths with good job supervision, and (3) help youths know what was expected of them.

Resolution Authorizing the Execution of an Amendment to the Lease Between the Town of Chapel Hill and Orange County

COUNCILMEMBER HOWES MOVED, SECONDED BY COUNCILMEMBER WALLACE, ADOPTION OF THE FOLLOWING RESOLUTION:

A RESOLUTION AUTHORIZING THE EXECUTION OF AN AMENDMENT TO THE LEASE BETWEEN THE TOWN OF CHAPEL HILL AND ORANGE COUNTY (83-R-62)

WHEREAS, the Council has approved and Mayor of Chapel Hill has executed a lease between the Town and Orange County to space at 100 W. Rosemary Street to the County;

BE IT HEREBY RESOLVED that the Town Council authorizes the Mayor to execute an amendment to said lease to include the Court Room of the Old Police Building as Leased Premises thereunder, on the same terms and conditions governing the currently leased premises.

This the 11th day of April, 1983.

THE MOTION CARRIED UNANIMOUSLY.

Ordinance to Amend the "Ordinance Concerning Appropriations and the Raising of Revenue for the Fiscal Year Beginning July 1, 1982"

COUNCILMEMBER BOULTON MOVED, SECONDED BY COUNCILMEMBER WALLACE, ADOPTION OF THE FOLLOWING ORDINANCE:

AN ORDINANCE TO AMEND THE "ORDINANCE CONCERNING APPROPRIATIONS AND THE RAISING OF REVENUE FOR THE FISCAL YEAR BEGINNING JULY 1, 1982" (83-O-25)

BE IT ORDAINED by the Council of the Town of Chapel Hill that the Budget Ordinance entitled an "Ordinance Concerning Appropriations and the Raising of Revenue for the Fiscal Year Beginning July 1, 1982" as duly adopted on June 23, 1982, be and the same is hereby amended as follows:

ARTICLE I

<u>Appropriations</u>	<u>Current Budget</u>	<u>Increase</u>	<u>Decrease</u>	<u>Revised Budget</u>
Solid Waste Disposal Fund Operations	215,306	10,000		225,306
Library Gift Fund	18,600	1,650		20,250
Library Operations Fund	471,805	1,650		473,455
General Fund General Recreation	215,828	8,262		224,090

ARTICLE II

<u>Revenues</u>			
Solid Waste Disposal	215,306	10,000	225,306
Library Gift Fund	18,600	1,650	20,250
Library Operations	471,805	1,650	473,455
General Fund Service Charges	391,842	8,262	400,104

This the 11th day of April, 1983.

THE MOTION CARRIED UNANIMOUSLY.

Boards/Commissions

Planning Board--Appointment. On March 28, 1983, the Council tied the vote to fill one vacant position on the Planning Board. The tie was between Mr. Aarne Vesilind and Mr. Lightning Brown.

The following vote was taken to fill one vacancy on the Planning Board:

Aarne Vesilind: 4 votes--Councilmembers Broadfoot, Wallace, Pasquini, and Kawalec.

Lightning Brown: 5 votes--Councilmembers Smith, Straley, Boulton, Howes, and Mayor Nassif.

Mr. Lightning Brown was appointed to the Planning Board.

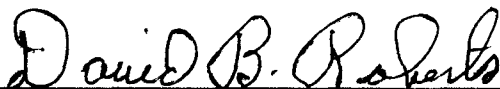
Board of Adjustment--Appointment. COUNCILMEMBER WALLACE MOVED, SECONDED BY COUNCILMEMBER SMITH, TO APPOINT MR. JOHNNIE LEON PEACE, SR., TO A FULL POSITION ON THE BOARD OF ADJUSTMENT. THE MOTION CARRIED UNANIMOUSLY.

Mr. Barrett advised the Council that the appointment of Mr. Peace to a full position on the Board of Adjustment would leave a vacancy on the Board of Adjustment for an Alternate Member seat. The appointment of Mr. Peace would serve as notification to Council of this vacancy, and the Clerk's Office would begin the process for appointment for this vacancy, as outlined in the Council's Procedure's Manual.

As there was no further business to come before the Council, the meeting was adjourned at 11:35 P.M.



Joseph L. Nassif, Mayor



David B. Roberts, Clerk